4/14/77 [1]

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April 14, 1977

Frank Moore -

The attached is given to you with the request that it be delivered to John Dingell as soon as possible.

Rick Hutcheson

cc: Bunny Mitchell Jim Schlesinger

Re: Energy and Environment





bcc to bunny mitchell and frank moore

thanks

To John Singelf I received your 4/13 letter. My staff have been assessing most of the questions you rected To. morrow I'x decide on lostles EPA testimony as administration policy, and next week des-Cribe my energy plan. Were Shill studying and debating & instance to talk to you di. rectly. It havit been possible forto - I haven't even approved the dieft statements yet - but will soon -Incerely fimmy

JOHN D. DINGELL 16TH DISTRICT, MICHIGAN

WASHINGTON OFFICE: ROOM 2210, RAYBURN HOUSE OFFICE BUILDING WASHINGTON, D.C. 20515 (202) 225-4071

> DISTRICT OFFICE: 4917 SCHAEFER ROAD DEARBORN, MICHIGAN 48126 (313) 846-1276

Congress of the United States

House of Representatives

Washington, D.C. 20515

April 13, 1977

THE PRESIDENT HAS SEEN.

I am communicating in separate correspondence to you today my views on energy problems and environmental controls contained in the Clean Air Act. I also wanted you to be informed of my extreme disappointment with your March 21 reply to the March 11 letter to you on auto emissions, which was cosigned by Representative James Broyhill and me.

I am enclosing your previous acknowledgement and a copy of our March 11 letter to you on the emission issue, which contained the request for the 1976, three-way, interagency analysis to be updated to reflect the impacts of various emission schedules proposed in the 95th Congress. Respectfully, your response to this specific request remains unanswered.

Singerely,

John D. Dingell Member of Congress

COMMITTEES.

INTERSTATE AND FOREIGN COMMERCE CHAIRMAN, SUBCOMMITTEE ON

ENERGY AND POWER

SMALL BUSINESS

CHAIRMAN, SUBCOMMITTEE ON

ENERGY AND ENVIRONMENT

MERCHANT MARINE AND FISHERIES

MIGRATORY BIRD

CONSERVATION COMMISSION

C

The Honorable Frank Moore cc:

The Honorable Jimmy Carter

Washington, D. C. 20515

Dear Mr. President:

The President The White House

March 21, 1977

To Congressman John Dingell

Thanks for sharing the current status of the new Dingell-Broyhill/Riegle-Griffin/Woodcock-UAW auto emission standards legislation.

I look forward to your further reports as work on this legislation continues.

Sincerely,

The Honorable John D. Dingell U.S. House of Representatives Washington, D.C. 20515

JOHN D. DINGELL

WASHINGTON OFFICE:

ROOM 2210, RAYBURN HOUSE OFFICE BUILDING

WASHINGTON, D.C. 20518

(202) 225-4071

DISTRICT OFFICE: 4917 SCHAEFER ROAD DEARBORN, MICHIGAN 48126 (313) 846-1276 Congress of the United States House of Representatives

Washington, D.C. 20515

March 11, 1977

COMMITTEES

INTERSTATE AND FOREIGN

CHAIRMAN, SUBCOMMITTEE ON ENERGY AND POWER SMALL BUSINESS

CHAIRMAN, SUBCOMMITTEE ON

ENERGY AND ENVIRONMENT MERCHANT MARINE AND FISHERIES

MIGRATORY BIRD CONSERVATION COMMISSION

The Honorable Jimmy Carter The President The White House Washington, D. C. 20500

Dear Mr. President:

We want to keep you informed of our efforts to achieve enactment in Congress of a reasonable and balanced schedule of emission standards for light duty motor vehicles for the upcoming model year 1978 and beyond. As you have undoubtedly learned, we have reached an agreement with Mr. Leonard Woodcock, President, United Auto Workers union, and Senators Don Riegle and Robert Griffin on automobile emission standards. Our objective in this effort remains the same as before, to continue to improve air quality and protect public health, to secure automobile fuel efficiency and energy savings, to protect consumers' interests and ensure economic stability, and at the same time, to provide certainty in the automotive industries while protecting jobs.

The new Dingell-Broyhill/Riegle-Griffin/Woodcock-UAW auto emission standards are slightly more stringent than the original Dingell-Broyhill standards that the House overwhelmingly adopted last year. For your information, the new schedule is contained in the enclosed information including a copy of the section by section summary of that bill. We also enclose copies of our March 1 press statements issued regarding the agreement.

We are hopeful of your careful review and consideration of this legislation and its schedule of emission standards and that we may work together for its enactment. Of course, we remain ready to discuss the matter with you at any time.

The second part of our communication to you today concerns the enclosed February, 1977 "Analysis Of Effects Of Several Specified Alternative Automobile Emission Control Schedules Upon Fuel Economy And Costs." This report is a partially complete update of an earlier study we requested be prepared by the previous Ford Administration and three agencies, the Department of Transportation, the Environmental Protection Agency, and the Federal Energy Administration. That report was transmitted to us April 8, 1976, and became a document widely referred to during debate on the auto emission issue in the previous Congress. The February, 1977 analysis, prepared by the same three agencies, along with the Department of Commerce and the Energy Research and Development Administration, is void of the health impact analysis study we earlier requested. This problem has previously been discussed with Stuart Eizenstat and Bert Carp of the White House staff on February 10, 1976, in my office.

At this time, we are respectfully requesting that not only the health data impacts be triggered into this analysis, but that the new Dingell-Broyhill/Riegle-Griffin/Woodcock-UAW emission standards become a part of the enclosed analysis, along with certain other emission schedules, some of which are noted on page 1 of the analysis.

We ask that the Dingell-Broyhill/Riegle-Griffin/ Woodcock-UAW schedule be used as the new SCHEDULE III for the update, replacing the original Dingell-Broyhill-Train version of 1976.

We ask that the auto emission standards proposed by Representative Paul Rogers in H. R. 4151, Clean Air Act Amendments of 1977, be used as the new SCHEDULE II for the update, replacing the "modification of the Base Schedule" scenario which we do not believe is essential to the analysis for purposes of Congressional deliberation.

We ask that an additional schedule be added to the analysis update as a new SCHEDULE V, to be the standards contained in the House and Senate Conference Report of 1976, which later died in the Senate filibuster on October 1, 1976, and which has been introduced by Senator Edmund Muskie as S. 253 in the 95th Congress.

In addition to our request that the update include health impacts of these schedules and the requested above insertions of the new schedules, we ask that the technicians in the agencies and departments involved in this study produce their computations on the oxides of nitrogen standard of the various schedules in two different methods. In the April 8, 1976 analysis, the government technicians assumed for the purpose of the analysis that the NOx standard would be set at 2.0 NOx grams per vehicle mile wherever a waiver was indicated in the schedule. We ask that their computations now include what the differential fuel economy, cost impacts and health impacts would be at both potential NOx levels, that is, the level set beginning in a certain model year for NOx might be 1.0 gpm, but the Environmental Protection Agency might have authority under that schedule's provisions to waive or suspend that NOx upwards to 2.0. Thus, we are asking that there be such computations for each NOx level in the schedules where waivers are permitted. This portion of the request only concerns the schedules contained in H. R. 4151 and H. R. 4444/ S. 919.

We are enclosing a chart of the various emission schedules proposed upon which we are requesting the updated analysis be based. Should you have any questions, or should the technicians who would accomplish the new update for us wish that any of these points be further clarified, we will be most happy to cooperate and work with them.

We believe that the government agency and department technicians should be able to promptly respond to the requests we have noted for the new updated February, 1977 analysis inasmuch as a majority of the technical work has already been accomplished. Therefore, we respectfully urge that our request for this update, along our guidelines, be delivered to us no later than Monday, noon, March 21, 1977.

It is our sincere belief that this analysis is absolutely essential to the deliberations of the Congress on the pending clean air legislation as it regards the necessary change in the Clean Air Act of 1970 on automobile emission control standards.

We are taking the liberty of sending a copy of this request and copies of the enclosed information to the agencies and departments of your Administration, which are involved in this matter. They are noted below for your further information.

We appreciate your kind attention to this request.

With every good wish,

ames T. Broyhill Member of Congress Sincerely,

John D. Dingell Member of Congress

C

Enclosures

The Honorable Brock Adams

The Honorable Douglas M. Costle

The Honorable Stuart E. Eizenstat

The Honorable Robert Fri

The Honorable Juanita Kreps

The Honorable Bert Lance The Honorable John F. O'Leary

The Honorable James R. Schlesinger

The Honorable Charles Schultze

Requested Auto Emission Control Schedules to be included in update of February, 1977 interagency "Analysis Of Effects Of Several Specified Alternative Automobile Emission Control Schedules Upon Fuel Economy And Costs" (to include health impacts)

BASE (extension of 1977 standards)		I (statutory)		II (H. R. 4151, Rogers)			s)	III (H. R. 4444/S. 919 Dingell-Broyhill/ Riegle-Griffin/UAW)					
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(no NOx waivers)				(no NO:	x waive	ers)							

JOHN D. DINGELL

WASHINGTON OFFICE:
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WASHINGTON, D.C. 20515
(202) 225-4071

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Congress of the United States

House of Representatives Washington, D.C. 20515 INTERSTATE AND FOREIGN COMMERCE CHAIRMAN, SUBCOMMITTEE ON

COMMITTEES:

CHAIRMAN, SUBCOMMITTEE ON ENERGY AND POWER SMALL BUSINESS

CHAIRMAN, SUBCOMMITTEE ON ENERGY AND ENVIRONMENT MERCHANT MARINE AND FISHERIES MIGRATORY BIRD CONSERVATION COMMISSION

April 13, 1977

THE PRESIDENT HAS SEEN.

The Honorable Jimmy Carter The President The White House Washington, D. C. 20500

Dear Mr. President:

My purpose in writing to you in this fashion is to communicate that there are serious problems facing government today concerning the complex relationships of energy and fuel consumption, air quality standards and public health, and the economy and consumer cost impacts. As far as I can tell, you, the Congress, and the American people have not been given the facts.

I have tried, and others have tried, to ensure that these problems be adequately and impartially examined, and that this examination be done in the full light of public review. In every case, we have been unsuccessful. At one point, representatives of the White House and Executive Branch have replied that no review is in process - at a time when draft copies of that review were already being circulated for comment by a selected few.

One set of problems which concerns us has to do with the Clean Air Act and the emission control standards assigned under that Act for automobiles. Stricter standards are now under consideration in Congress and it is clear that these standards could have important implications in terms of substantially increased consumer costs, and increased consumption of motor fuels. The energy implications of more stringent air pollution control standards could be enormous, adding requirements for additional millions or billions of gallons of imported petroleum.

The energy problem is one with which I am quite familiar in my capacity as Chairman of the House Subcommittee on Energy and Power. It is clear, and I sincerely hope that you will make it clear to the nation upon the occasion of your forthcoming Energy Message, that this country is in very serious trouble in the energy area. Our consumption of energy is once again increasing. Our dependence upon the OPEC nations is greater now than it was at the time of the 1973 embargo. The oil companies have some responsibility in this matter, but are not solely to blame for the serious position in which this country now finds itself.

Before steps are taken which can only increase U. S. demand for energy resources, both domestic and foreign, I believe, and I think that you will have to agree, that we should carefully inspect those steps and look at alternatives to those steps. Tighter air quality standards for automobiles should be considered in that light.

It is quite true that I represent one of several regions of the country in which the automobile industry is important to the economy and employment. I would, however, not wish you to believe that this is the only basis for my concern. I have also played a central role in the passage of a number of important environmental and energy laws, most notably the National Environmental Policy Act of 1969 the Energy Policy and Conservation Act of 1975, and the Energy Conservation and Production Act of 1976, and I believe that I am at least as sensitive to these issues as any Member of Congress today.

Mr. President, all that I ask is that these matters and their interrelationship with Clean Air Act standards be given full, fair and public consideration before your Administration, the Congress or the public is asked to pass upon them. If that review demonstrates clearly that more stringent pollution control standards are necessary to safeguard public health, and that their social, economic and energy implications are acceptable, then I am entirely confident that you will do whatever you must, and I will support you.

But, that review has not yet taken place. Everything I have seen indicates that it is being thwarted, without your being aware of the fact, by representatives of your Administration who to date have shown little interest in, or knowledge of, all the complex and competing factors involved.

On March 11, 1977, Representative James Broyhill and I wrote you requesting an update of the three-way interagency analysis dated April 8, 1976, which compared several alternative auto emission control schedules to the air quality and health data impacts, the fuel efficiency impacts and consumer costs. It was an integrated analysis and all we are asking is that it be done promptly, fairly and accurately for the purpose of use in the current Congressional deliberations underway. Despite several contacts with the White House staff and the agencies or departments that would be involved in this updating, we have received no reassurance that the analysis is being or will be prepared. I enclose for your information my recent communication to Mr. Douglas Costle, Administrator, Environmental Protection Agency.

I urge you to look into these matters and to see that the ultimate decision is reached, not on the basis of pollution control concerns alone, but on the basis of the diverse concerns which are involved. The only alternative I see is a long, bruising and difficult battle, from which there can be no victors: neither you, nor the Congress, nor the American people.

I have to think that we can do better. And, with

your help, we will.

Sincerely

John D. Dingell Member of Congress

C

cc: The Honorable Brock Adams

The Honorable Douglas M. Costle

The Honorable Stuart E. Eizenstat

The Honorable Robert Fri

The Honorable Juanita Kreps

The Honorable Bert Lance

The Honorable John F. O'Leary

Ms. Katherine B. Schirmer

The Honorable James R. Schlesinger

The Honorable Charles Schultze

The Honorable Frank Moore

ACTION	FYI	
_		MONDALE
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		WATSON

	ENROLLED BILL
	AGENCY REPORT
	CAB DECISION
	EXECUTIVE ORDER
Ī	Comments due to
	Carp/Huron within
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	Staff Secretary
	next day

\Box	FOR STAFFING
	FOR INFORMATION
X	FROM PRESIDENT'S OUTBOX
	LOG IN/TO PRESIDENT TODAY
	IMMEDIATE TURNAROUND

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X	SCHLESINGER
	SCHNEIDERS
	SCHULTZE
	SIEGEL
	SMITH
	STRAUSS
-	WELLS
3	VOORDE

Mr. President:

Eizenstat concurs with Press.

Schlesinger comments: "Uranium supply remains a critical issue and one strongly influenced by uncertainties. The US is prepared to provide enrichment services for other nations, but the source of their uranium supply needs probably to be outside the US, possibly Australia, SW Africa and the like. On the general supply situation the NAS takes a conservative view, not necessarily shared by others such as the recent Ford Foundation study. On the question of mining/milling expansion this has normally been an area for private operations, and I question whether the Federal Government should launch a major thrust without carefully thinking through the necessity for such actions and their long-range consequences. On the question of access to the Energy Message, I should be delighted to provide that to Dr. Press as soon as the President indicates that that is his desire."

---Rick

THE AFFELDERY MAS SHEET.

THE WHITE HOUSE

WASHINGTON

April 8, 1977

Let frank have energy message when I get it - go over point = him-

MEMORANDUM TO:

The President

FROM

Frank Press

SUBJECT

Impact of Uranium Shortage on the Credibility

of the Nuclear Power Message of 7 April

and the Energy Message of 20 April

The possible shortage of uranium supply in the next 10-15 years is a real one. I pointed this out in my memoranda to you of March 1 and March 31. We may not be able to meet our domestic needs and uranium fuel needs of foreign countries who we ask not to reprocess or breed in return for an assured fuel supply. These countries perceive assured uranium supply the crucial question for their energy intensive economies.

The National Academy of Sciences will state in a letter to you that this is the case and the authoritative NAS will be used to criticize your nuclear power strategy. Breeders cannot help - they could not be on stream before the shortage hits. No one knows if the alleged shortage in our uranium ore resources is real. The time delay to convert resources to reserves and reserves to supply is long (10-15 years).

The way to handle this is to announce initiation of a study of a need for a major thrust in uranium exploration and mining/milling expansion in this country and abroad. In my opinion this should have been stated in your 7 April nuclear power statement and should be in your 20 April message.

It was disconcerting for me to appear for my Senate confirmation hearing on 7 April without being able to obtain a copy of your 7 April message except from the press room minutes before.

Your Science Adviser had to reply to a disbelieving Senate Committee that he was not consulted.

There is no field where technology plays a more important role than energy. Without access to the energy message I cannot provide the independent technological advice and oversight that you should have that will keep you from being caught out on a limb.

Electrostatic Copy Made for Preservation Purposes

WASHINGTON

Date: April 9, 1977

MEMORANDUM

FOR INFORMATION:

Frank Moore 10

FOR ACTION:

Stu Eizenstat - conen

Jack Watson

James Schlesinger - see a Hacket

FROM: Rick Hutcheson, Staff Secretary

SUBJECT:

Frank Press memo on Impact of Uranium Shortage on Credibility of Nuclear Power Message of 4/7/77 and Energy Message of 4/20/77

YOUR RESPONSE MUST BE DELIVERED TO THE STAFF SECRETARY BY:

TIME: 3 p.m.

DAY:

Tuesday

DATE: April 12

ACTION REQUESTED:

x Your comments

Other:

STAFF RESPONSE:

_ I concur.

No comment.

Please note other comments below:

If you have any questions or if you anticipate a delay in submitting the required material, please telephone the Staff Secretary immediately. (Telephone, 7052)

WASHINGTON

April 8, 1977

MEMORANDUM TO:

The President

FROM

Frank Press

SUBJECT

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of the Nuclear Power Message of 7 April

and the Energy Message of 20 April

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WASHINGTON

Date: April 9, 1977

MEMORANDUM

FOR ACTION:

Stu Eizenstat Jack Watson James Schlesinger FOR INFORMATION:

Frank Moore

FROM: Rick Hutcheson, Staff Secretary

SUBJECT:

Frank Press memo on Impact of Uranium Shortage on Credibility of Nuclear Power Message of 4/7/77 and Energy Message of 4/20/77

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DAY: Tuesday

DATE: April 12

ACTION REQUESTED:

x Your comments

Other:

STAFF RESPONSE:

__ I concur.

Please note other comments below:

No comment.

WASHINGTON

Date: April 9, 1977

MEMORANDUM

FOR ACTION:

Stu Eizenstat

/ James Schlesinger



FOR INFORMATION:

Frank Moore

FROM: Rick Hutcheson, Staff Secretary

SUBJECT:

Frank Press memo on Impact of Uranium Shortage on Credibility of Nuclear Power Message of 4/7/77 and Energy Message of 4/20/77

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TIME: 3 p.m.

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DATE: April 12

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x Your comments

Other:

STAFF RESPONSE:

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No comment.

Please note other comments below:

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On the question of access to the Energy Message, I should be delighted to provide that to Dr. Press as soon as the President indicates that that is his desire.

THE WHITE HOUSE WASHINGTON April 14, 1977

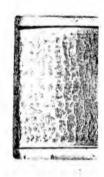
Jim Schlesinger -

The attached was returned in the President's outbox. It is forwarded to you for appropriate handling.

Rick Hutcheson

cc: Frank Press

Re: Energy Message





ACTION	FYI		
-		MONDALE	ENROLLED BILL
1		COSTANZA	AGENCY REPORT
		EIZENSTAT	CAB DECISION
		JORDAN	EXECUTIVE ORDER
		LIPSHUTZ	Comments due to
X		MOORE - on grade	Carp/Huron within
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П	FOR STAFFING
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П	IMMEDIATE TURNAROUND

T	ARAGON
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T	VOORDE



April 14, 1977

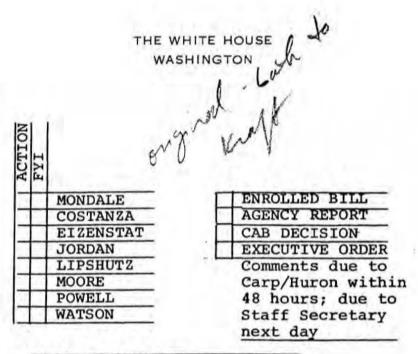
Tim Kraft -

The attached was returned in the President's outbox. It is forwarded to you for appropriate handling.

Rick Hutcheson

President's Schedule for Week of April 18th + april 25 th





Г	FOR STAFFING
	FOR INFORMATION
Г	FROM PRESIDENT'S OUTBOX
	LOG IN/TO PRESIDENT TODAY
	IMMEDIATE TURNAROUND

	ARAGON
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	B. RAINWATER
	SCHLESINGER
	SCHNEIDERS
	SCHULTZE
	SIEGEL
	SMITH
	STRAUSS
	WELLS
	VOORDE

WASHINGTON

PROPOSED PRESIDENTIAL SCHEDULE FOR THE WEEK OF APRIL 18TH, 1977

Monday, Ap	ril 18	
	a.m. mins)	Dr. Brzezinski.
	a.m. mins)	Frank Moore.
	a.m. mins)	Senior Staff Meeting.
9:00 a (2 h	a.m.	Cabinet Meeting.
	a.m. mins)	Jody Powell.
	a.m. mins)	Meeting with Roy Jenkins, President of the Commission of the European Community. (Previously approved)
*	p.m. mins)	Lunch with Vice President Mondale.
2:00 I (4 h	o.m.	Time held for possible energy message briefings and speech preparation.
8:00	p.m.	Energy Speech. Televised live from the Oval Office.

Approve ____ Disapprove ____

Tuesday, April 19

7:30 a.m. (15 mins)	Dr. Brzezinski.
7:45 a.m. (15 mins)	Frank Moore.
8:00 a.m. (60 mins)	Congressional Leaders.
10:00 a.m. (20 mins)	Charles Schultze.
10:30 a.m. (15 mins)	Jody Powell,
11:30 a.m. (20 mins)	Vice President Mondale, Dr. Brzezinski and Admiral Turner.
2:00 p.m. (20 mins)	Bert Lance.
2:30 p.m. (20 mins)	Senator George McGovern. The Senator requested this meeting to report his findings on his recent visit to Cuba. Frank Moore recommends. NSC has no objection.
3:00 p.m. (3 hours)	Time held for possible energy briefings and preparation of energy message.
Approve _	O Disapprove
Comments and Changes:	

Wednesday, April 20

8:30 a.m. (15 mins) Dr. Brzezinski.

8:45 a.m. (15 mins) Frank Moore,

10:30 a.m. (15 mins) Jody Powell.

11:45 a.m. (10 mins) Brief Courtesy Call by Pope Shenuda III,
Patriarch of Egypt, leader of the Egyptian
Copts (Christians). His visit to the United
States will be the first in history for an
Egyptian Patriarch. State Department recommends. NSC says of only marginal foreign
policy importance. (Egyptian Ambassador
Ghorbal would accompany Pope Shenuda.)

3:00 p.m. (3 hours) Hold Remainder of Afternoon for Private Working Time.

9:00 p.m.

Address Joint Session of Congress on Energy Plan.

Approve _____ Disapprove _____

Thursday, April 21

2:30 p.m. (15 mins)

8:30 a.m. (15 mins)	Dr. Brzezinski.
8:45 a.m. (15 mins)	Frank Moore.
9:30 a.m. (15 mins)	Jody Powell.
10:00 a,m. (60 mins)	Meet with group of about 50 Democratic Members of the House. This would be the second in a series of such meetings that Frank Moore is planning. (Previously approved)
11:30 a.m. (30 mins)	Meeting with Prime Minister Mario Soares of Portugal. (Previously approved)
12:15 p.m. (30 mins)	Lunch with Bert Lance.
1:30 p.m. (10 mins)	Dropby and brief remarks at beginning of meeting with Board of Directors of the American Society of Association Executives. Roosevelt Room. ASAE is the most important association executive group numbering over 7000 members representing about 25 million persons. They will be here for a briefing by Administration officials on the budget and economy, tax policy and energy. Midge Costanza recommends.
2:00 p.m. (15 mins)	Swearing-in Ceremony for Mike Pertschuk (FTC), Harold Williams (SEC), and Vernon Weaver (SBA). Rose Garden, weather permitting.

Meeting with Don Tucker. Hamilton Jordan recommends.

4:30 p.m. (10 mins) Brief Greeting (weather permitting) to approx 800

Students of the Close-up Program. Rose Garden.

The Close-up Foundation operates a week-long, non-partisan government studies programs for students & teachers from 24 metropolitan areas of the country. This particular group includes students from Atlanta, San Francisco, Detroit and the Quad-Cities (Ill-Iowa). They make a special effort to include handicapped, poor, or other normally "left out" students. Senators Nunn and Talmadge endorse, Midge Costanza and Frank Moore recommend.

	1		
Approve _		Disapprove	

Friday, April 22

8:30 a.m.	Dr. Brzezinski.
(15 mins)	
8:45 a.m.	Frank Moore,
(15 mins)	
10:00 a.m.	Press Conference. (Previously approved)
(30 mins)	
11:00 a.m.	Vice President Mondale, Dr. Brzezinski and
(20 mins)	Admiral Turner.
11:30 a.m.	Foreign Minister Khaddam of Syria.
(30 mins)	(previously approved)
12:15 p.m.	Lunch with John Gardner of Common Cause.
(30 mins)	(Previously approved)
2:00 p.m.	Charles Schultze.
(20 mins)	Charles Behattze,
3:00 p.m.	Hold Remainder of the Afternoon open for
(3 hours)	Private Working Time.
Approve	Disapprove
THE R. P. LEWIS CO., LANSING, MICH. 49, 1971.	

Saturday, April 23

9:00 a.m. (15 mins) Dr. Brzezinski.

Lunch & pastor

No other appointments currently proposed for Saturday.

Sunday, April 24

10:00 a.m.

Sunday School, followed by Worship Service at 11:00.

6:00 p.m. I thought le

Dropby and Informal Remarks at Dedication of African Room at the Kennedy Center. Kennedy Center Chairman Roger Stevens invited the President to be present, with Ambassador Young, when the Chiefs of Mission of the Countries of Africa dedicate - in memory of former President Kennedy - an African Room, newly constructed within the Center and paid for by contributions

from these countries. NSC and Amb. Young recommend.

6:45 p.m.

Informal, pot-luck supper at the home of Reverend and Mrs. Trentham, Pastor of the First Baptist Church.

	0		
Approve _		Disapprove	

	: Dr	В	17.30	- Dr. B.					1				-
8:00	F. M	The second secon	7:45	-Moore			1						-
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9:30							J. Po	well					-
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. <u> </u>		1	J. F	owell	J. I	Powell	Of SI	X)					-
10:45	- 5			10							1		1
11:00	J. Powell				1.	(14)			V.P., Dr. B. & Adm Turner				
11:30	EEC Pres		V.P.	V.P., Dr. B & Adm Turnek Coptic Pope			PM Soares of		Foreign Min. Khaddam, Syr		1		1
12:00	12:15-Lunch /V. Pres.		Lunch		Lunch		12:15-Lunch		12:15-Lunch w/Gardner				-
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1:30	5, 1-						ASAE dropby		1		1 7 7	7.7	-
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2:30	briefings & speech prep		Sen. McGovern				Weaver H. Jordan				1 11	- 4	-
3:00	5		Hold sible brief	for pos- energy ings &	Priva	ite ting Time			Priva Work	te ing Tim			- wante
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	8:00-Energy Speech from Oval Office				9:00-Address Joint Cong. Session on Energy Plan						* _k /	6:45 Supp at ho of Pa	T. P.T.E
EAEVI EM2	t was the same of		Address to Joint Session		Soares		Khaddam			De	d		
MRS ARTEI	3		* *				j					6:0 Kei 6:4 Supp a! Pa	45

PROPOSED PRELIMINARY PRESIDENTIAL SCHEDULE FOR THE WEEK OF APRIL 25, 1977

7:30 a.m.	Dr. Brzezinski.
(15 mins)	
7:45 a.m.	Frank Moore.
(15 mins)	
8:00 a.m.	Cabinet Meeting.
(2 hours)	
10:00 a.m.	Jody Powell.
(15 mins) -	
10:30 a.m.	Arrival Ceremony for King Hussein of Jordan.
(30 mins)	(Working Visit) (Previously approved)
11:00 a.m.	Meeting with King Hussein. (Previously approved
(90 mins)	
1:00 p.m.	Lunch with the Vice President.
(30 mins)	
7:30 p.m.	Working Dinner with King Hussein. (Previously
	approved)

Tuesday, April 26

8:30 a.m. (15 mins)	Dr. Brzezinski.	
8:45 a.m. (15 mins)	Frank Moore.	
10:00 a.m. (15 mins)	Jody Powell.	
10:30 a.m. (60 mins)	Second Meeting with King Hussein. approved)	(Previously
1:30 p.m. (20 mins)	Charles Schultze.	
2:00 p.m. (20 mins)	Bert Lance.	

Approve _____ Disapprove ____

Wednesday, April 27

8:30 a.m. (15 mins)	Dr. Brzezinski.
8:45 a.m. (15 mins)	Frank Moore.
10:30 a.m. (15 mins)	Jody Powell.
11:20 a.m. (5 mins)	Brief Meeting with Mike Abrams, Chairman, Dade Democrats for the People, plus Alfredo Duran and Sergio Bendixen. (Previously approved
11:30 a.m. (20 mins)	Meeting with Vice President Mondale, Dr. Brzezinski and Admiral Turner.
2:00 p.m. (15 mins)	Meet with John Ryor, President, National Education Association, and Terry Herndon, Executive Director They have requested this meeting to discuss a Cabinet-level department of education and other matters of concern to them, Hamilton recommends
3:00 p.m. (3 hours)	Hold Remainder of Afternoon for Private Working Time.
Approve _	

Comments and Changes:

Thursday, April 28

Comments and Changes:

8:30 a.m. (15 mins)	Dr. Brzezinski.
8:45 a.m. (15 mins)	Frank Moore.
9:00 a.m. (20 mins)	Senior Staff Meeting. (Moved from Monday because of the Hussein visit)
10:00 a.m. (15 mins)	Jody Powell.
10:30 a.m. (60 mins)	Meet with Group of about 50 Democratic Members of the House. This would be the third in a series of such meetings that Frank Moore is planning.
12:30 p.m. (60 mins)	Attend Democratic National Committee Luncheon for National Finance Council members (from 400 to 600 expected) at the Capitol Hilton Hotel, 16th and K Streets, N. W. Participation to include table-hopping and brief remarks. (Previously approved)
2:30 p.m. (15 mins)	Meet with Representatives of the National Bankers Association (Minority Bankers). The group has requested this meeting and asks the President to publicly express support for the Minority Bank Deposit Program. Ben Brown recommends.
3:00 p.m. (30 mins)	Briefing by Dr. Schlesinger on the Research and Development program on nuclear fusion. (Scheduled at the President's request)
Approve	e Disapprove

Friday, April 29

8:30 a.m. (15 mins)

Dr. Brzezinski.

8:45 a.m. (15 mins)

Frank Moore.

9:30 a.m. (20 mins)

Bert Lance.

10:00 a.m. (20 mins)

Charles Schultze.

10:30 a.m. (15 mins) Jody Powell.

11:00 a.m. (20 mins)

Vice President Mondale, Dr. Brzezinski, and Admiral Turner.

11:30 a.m. (30 mins) Prime Minister Adolfo Suarez of Spain.
(Previously approved)

12:15 p.m. (10 mins) not the the

Briefly Greet the students of the Beverly Hills School, Concord, North Carolina, following their White House tour. Rose Garden.

(While campaigning with Cong. Bill Hefner in Concord, the President invited these students to visit him in the W. House after Inauguration and they are counting on making the trip and seeing him The local newspaper there has also called re this and is interested in the outcome.) Moore recommen

1:00 p.m. (30 mins)

Meeting with Group of Editors. Continuing this series of meetings with editors from throughout the country. (Previously approved)

2:00 p.m. (10 mins) Courtesy Visit by the Most Reverend Archbishop Iakovos, Primate of the Greek Orthodox Church of North and South America, accompanied by Father Tavlarides, Dean of Saint Sophia Cathedral and Father Kalaris, Pastor of Saints Constantine and Helen Church (two of his Washington priests).

The Archbishop is the nominal head of six million Orthodox Christians of all ethnic groups in this country and the administrative leader of two million Orthodox of Greek origin. The stated purpose of the visit is to bring the greetings of the faithful to the new President at the beginning of his term, and to assuage the hurt feelings because Iakovos was not included in the Inaugural Ceremonies.

3:00 p.m. (3 hours)

Hold Remainder of the Afternoon for Private Working Time.

	0		
Approve	(Disapprove	

Comments and Changes:

Saturday, April 30

9:00 a.m. (15 mins)

Dr. Brzezinski.

9:30 a.m. (15 mins) Visit with Mr. Travis Britt, Sr. and
Travis Britt, Jr. of Riverdale, Maryland.
In a show of support for the President,
Mr. Britt, Sr. walked to Plains, Georgia
during the campaign last year. The President
wrote him on April 4th and in a P.S. invited
him and his son to "come to see me at the
White House."

What am do?
Supposed to do?

Attend Annual Dinner of the White House

Correspondents. Washington Hilton Hotel.

Jody Powell recommends as high priority.

Sunday, May 1

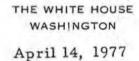
10:00 a.m.

Sunday School, followed by Worship Service at 11:00 a.m.

Approve ____ Disapprove ____

Comments and Changes:

Apr.	25 -	26	27	28	29	I 30 Ma
8:00	7:30-Dr. B. 7:45-Moore 8:00-Cabinet					
		Dr. B.	Dr. B.	Dr. B.	Dr. B.	
3:30		Moore	Moore	Moore	Moore	(D = D
9:00	« L			Senior Staff		Dr. B.
9:30					Lance	Travis Britt, Sr. & Jr.
0:0g	J. Powell	J. Powell		J. Powell	Schultze	Ch
0:30	Hussein Arrival	Second Hussein Mtg	j. Powell	Cong Mtg (3rd in series	J. Powell	
10:45			T.A.			
11:00	Hussein Meeting		M. Abrams	1 - 1	V.P., Dr. B. & Turner	
11:30		((A) · 11	V.P., Dr. B.	1	P.M. Suarez of Spain	
12:00		Lunch	Lunch	DNC Lunch	12:15-Greet Cord, N.C. sch Lunch	on- pol
1:00	Lunch w/ V. Pres.			at Capitol Hilton	Editors Seminar	
1:30,		Chas. Schultze			- 11. 41.	14.50 ×
2:00		Bert Lance	NEA Reps.		Archbishop lakovos	
2:30	. J	DOK'L		Mingrity		
3:00		198	Private Working Tim	Briefing on R & D in nuclear fusio	Private a Work Time	
3:30						
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5:30						
6:00			9.0	**		7 7 7
· Eve-	7:30-Working Dinner with Hussein					8:00 - W.H.Corresp. Dinner
VEWS EVENT	Hussein	Hussein			P.M.Suarez	
MRS ARTE	R Hussein					



The Vice President

The attached was returned in the President's outbox and is forwarded to you for your information and appropriate action.

Rick Hutcheson

cc: Tim Kraft

Re: Letter from Jeno F. Paulucci

THE WHITE HOUSE WASHINGTON

ACTION	FYI	
	X	MONDALE
		COSTANZA
		EIZENSTAT
		JORDAN
		LIPSHUTZ
П		MOORE
		POWELL
	3/	WATSON

ENROLLED BILL
AGENCY REPORT
CAB DECISION
EXECUTIVE ORDER
Comments due to
Carp/Huron within
48 hours; due to
Staff Secretary
next day

	FOR STAFFING
	FOR INFORMATION
X	FROM PRESIDENT'S OUTBOX
	LOG IN/TO PRESIDENT TODAY
	IMMEDIATE TURNAROUND

_	
	ARAGON
	BOURNE
	BRZEZINSKI
	BUTLER
	CARP
	H. CARTER
	CLOUGH
	FALLOWS
	FIRST LADY
\top	GAMMILL
	HARDEN
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	X	KRAFT
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		POSTON
		PRESS
		B. RAINWATER
		SCHLESINGER
		SCHNEIDERS
		SCHULTZE
		SIEGEL
		SMITH
		STRAUSS
		WELLS
		VOORDE

Jeno 7. Paulucci

To four conter fuits-

April 7, 1977

Mr. Charles Kirbo King & Spaulding 2500 Trust Company Tower Atlanta, Georgia 30303

Per our telephone conversation of today, Charles....

....I would appreciate your help regarding our proposed President's Business Responsibility Council with President Carter.

Hopefully I will be meeting with him the week of the 17th of April as Chairman of the Italian American Foundation. At that time I would like to bring up the subject again of the Business Responsibility Council, which he has told me in the past during three separate meetings that he felt the concept had a lot of merit.

Anything you can do prior to the week of the 17th on this matter with the President would be most appreciated.

Kindest regards.

Yours very truly,

Jeno F. Paulucci

JFP/gb

(dictated via long distance)

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JENO F PAULUCCI, CHAIRMAN OF THE BOARD, P. O. BOX 6225, DULUTH, MINN, 55806, 218/723-5461 OR 218/723-5462

THE CORNELIUS COMPANY
ITALIAN AMERICAN FOUNDATION
JENO'S, INC
JEP & ASSOCIATES, INC
MOBILE AMERICA INDUSTRIES
NEMO: N E MINNESOTA

NEMO - N E MINNESOTA ORGANIZATION FOR ECONOMIC EDUCATION PAULUCCI ESTATES

PAULUCCI ESTATES
PAULUCCI FAMILY FOUNDATION
PAULUCCI VENTURE CAPITAL
CORPORATION

THE WHITE HOUSE SIGNATURE MUST BE SECURED

TO:

DATE. 4/14/77

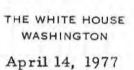
The Honorable Joseph A. CalifanoJr. NUMBER . 0.05287

Secretary of Health, Education & Welfare

Washington, D. C. 20201

RECEIVED BY RECEIVED BY RICK HUTCHESON

RETURN RECEIPT ROOM 1. DIG 5.88



Secretary Califano -

The attached was returned in the President's outbox. It is forwarded to you for appropriate handling.

Rick Hutcheson

cc: Stu Fizenstat Jack Watson Bert Lance

Re: Recommendations to Reduce Regulations & Reporting in Higher Education



THE WHITE HOUSE

ce California

ACTION	FYI	
		MONDALE
		COSTANZA
	×	EIZENSTAT
		JORDAN
-		LIPSHUTZ
		MOORE
		POWELL
	×	WATSON

ENROLLED BILL
AGENCY REPORT
CAB DECISION
EXECUTIVE ORDER
Comments due to
Carp/Huron within
48 hours; due to
Staff Secretary
next day

П	FOR STAFFING
	FOR INFORMATION
1	FROM PRESIDENT'S OUTBOX
	LOG IN/TO PRESIDENT TODAY
	IMMEDIATE TURNAROUND

	ARAGON
	BOURNE
1	BRZEZINSKI
	BUTLER
	CARP
	H. CARTER
	CLOUGH
	FALLOWS
	FIRST LADY
	GAMMILL
T	HARDEN
	HOYT
	HUTCHESON
	JAGODA
	KING

	KRAFT
X	LANCE
	LINDER
	MITCHELL
12	POSTON
	PRESS
- 1	B. RAINWATER
	SCHLESINGER
	SCHNEIDERS
	SCHULTZE
	SIEGEL
	SMITH
	STRAUSS
	WELLS
	VOORDE

THE WHITE HOUSE

WASHINGTON

April 12, 1977

THE FRESIDENT HAS SLEN.

MEMORANDUM TO:

THE PRESIDENT

FROM:

STU EIZENSTAT BETH ABRAMOWITZ

SUBJECT:

Recommendations to Reduce Regulations

and Reporting in Higher Education

At your meeting of February 19, 1977, with higher education leaders, including several college presidents, you asked that they report to you on ways in which regulations and reporting requirements for higher education could be reduced. Attached are their recommendations (Tab A). To summarize, they recommend:

- Improved coordination and administration of student financial aid programs.
- Ouse of discretionary authority to simplify VA regulations.
- ° Consolidated civil rights enforcement to end over-lapping rules of the Departments of Labor, HEW, Justice, the Internal Revenue Service, U.S. Commission on Civil Rights and the Equal Employment Opportunity Commission.
- Appointment of a higher education government task force to act upon recommendations of the Interagency Task Force on Higher Education Burden Reduction (report attached -Tab A).
- Reduced reporting requirements for grants, the Occupational Safety and Health Act of 1970, and the Employment Retirement Income Security Act of 1974.

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C

of Increase in the value of nonexpendable personal property which can be purchased on grants from \$300 to \$1,000.

You need not read the report attached to their letter. (Tab A.) We recommend that the report along with the recommendations be sent to the Secretary of Health, Education and Welfare with your direction for further study and appropriate action.

B

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AMERICAN COUNCIL ON EDUCATION ONE DUPONT CIRCLE WASHINGTON, D. C. 20036

*Cuabramowiti

OFFICE OF THE PRESIDENT

The President The White House Washington, D.C. 20500

Dear Mr. President:

Please act & let me & Bert know howwe Can help-

At your meeting with representatives of the higher education community February 19, you asked for specific recommendations to reduce the federal regulatory and reporting burdens on higher education. This letter is our response to that request.

From the viewpoint of students and their parents throughout the country, the most important action the federal government can take is to improve the coordination and administration of student financial aid programs. The Department of Health, Education and Welfare has already taken an encouraging step in this direction with the reorganization recently announced by Secretary Califano, and we have met with Commissioner-designate Boyer to discuss further steps that are needed to simplify and improve student aid.

A special problem we call to your attention concerns the burden of new regulations being imposed by the Veterans Administration. These onerous regulations are making it difficult for veteran students to make use of their educational entitlements, and are seriously impinging on the authority of colleges and universities to maintain their own academic and administrative policies. Although some of these problems arise from the Veterans Education and Employment Assistance Act passed last fall, the Administrator has broad discretionary authority to waive many of its provisions. Exercise of this authority to simplify VA regulations would allow greater numbers of Vietnam veterans to use the educational entitlements they have earned, and relieve institutions from an increasingly oppressive regulatory burden.

While the solution of these problems will require extensive efforts over the coming months and years, there are a number of more specific regulatory issues which can be dealt with immediately by you or the Office of Management and Budget:

1. Federal enforcement of equal employment opportunity, civil rights, and affirmative action should be consolidated to end overlapping activities of the Department of Labor, HEW's Office for Civil Rights, the Internal Revenue Service, the Department of Justice, the U.S. Commission on Civil Rights, and the Equal Employment Opportunity Commission.

The Interagency Task Force on Higher Education Burden Reduction, in its December 14 report (attached), recommended that the President immediately appoint a group of higher education and agency representatives to submit an action plan within 90 days for the necessary administrative and legislative changes to achieve this objective. We are prepared with suggestions and recommendations for the consideration of such a group.

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2. A single "cognizant agency" should be designated to assume regulatory and administrative responsibilities in several areas where a number of federal agencies now have jurisdiction.

The Interagency Task Force recommended that a single agency be identified for managing the federal interest in areas such as the protection of human subjects, care and use of laboratory animals, clean air, pure water, and patents. The Commission on Federal Paperwork has studied this topic intensively and has a report in preparation.

- 3. The Office of Management and Budget should reduce institutional record-keeping requirements entailed in federal time and effort reporting and documentation of cost sharing, and should seek removal of cost-sharing requirements in appropriations legislation. These steps have been recommended by the Interagency Task Force, the Commission on Federal Paperwork, and the Commission on Government Procurement.
- 4. OMB Circular A-110, recently promulgated to reduce institutional record-keeping and reporting for federal grants, should be modified as recommended by the Interagency Task Force to (a) extend its provisions to contracts for research, training, demonstration, and public service performed by colleges and universities, and (b) raise the minimum value of nonexpendable personal property purchases which must be accounted for from \$300 to \$1,000. The latter step, also recommended by the Commission on Federal Paperwork, would decrease by 66 percent the number of items institutions must keep records on, while retaining accountability for 84 percent of the total value of equipment.
- 5. The published recommendations of the Commission on Federal Paperwork for reducing reporting requirements of the Occupational Safety and Health Act of 1970 and the Employment Retirement Income Security Act of 1974 should be adopted.
- 6. The Interagency Task Force's recommendations should be adopted for improvement of data planning and collection; pretesting, screening, and sampling of data items involved in collection instruments; measuring the respondent burden and confirming the usefulness of data collected; and giving special attention to the workload imposed on small institutions (recommendations 1-13). Recommendations similar to these have also been made by the Commission on Federal Paperwork.

All of the numbered recommendations above have been developed by federal bodies on the basis of careful documentation and consultation with the higher education community. Many of them have also been endorsed at the staff level in the Office of Management and Budget. They only need to be translated into action.

We feel these steps would enable you to make prompt and significant progress in reducing the burdens of federal regulation on the nation's colleges and universities. We recognize that we share responsibility for this important effort, and stand ready to provide technical assistance, using the specialized knowledge of our constituent associations and member institutions across the country, to help your Administration achieve the objective.

Sincerely yours,

Roger W. Heyns

Enclosure
cc: Stuart Eizenstat
 Joseph A. Califano
 Max Cleland
 Ernest L. Boyer
 Mary F. Berry

From: CHARLES B. SAUNDERS, JR.
Director, Office of Governmental Relations

March 25, 1977

TO: Stuart Eizenstat

At President Carter's February 19 meeting with higher education representatives, he asked Roger Heyns as President of the American Council on Education to submit specific recommendations for reducing the federal regulatory burden by the end of March. Enclosed is Dr. Heyns' response, which I understand that you will transmit to the President.

The letter stands by itself. The report of the Interagency Task Force is attached simply to make sure that it is available in the White House. If you need any of the other reports referenced in the letter, such as the specific recommendations of the Commission on Federal Paperwork or the Commission on Government Procurement, we will be glad to provide them.

Charles B. Saunders, Jr.

onaries D. Sadnaers, St.

AMERICAN COUNCIL ON EDUCATION ONE DUPONT CIRCLE WASHINGTON, D.C. 20036

REPORT OF THE

INTERAGENCY TASK FORCE ON

HIGHER EDUCATION BURDEN REDUCTION

INTRODUCTION

The Federal Government and colleges and universities have in recent decades entered into a remarkable partnership, building the world's greatest capability for scholarship, advanced education and the application of fundamental knowledge to the pressing problems of our society. The Government played a leading role in recognizing the unique resources represented in our higher education institutions, but has turned in the last 20 years toward offering support for those programs and incentives which further national objectives directly. This growth of categorical aid to universities and colleges has brought with it the expected controls born of the need for stewardship in the use of these Federal monies. Many institutions are critically dependent on this Federal support. As wave after wave of regulations, surveys, and compliance activities have hit, they have until recently endured with suffering and silence, while resources made scarce by shrinking dollars have been diverted to administrative and accountability functions.

In the last few years, however, there has been a rising level of consciousness, an awareness by the institutions that unless a wider perspective can replace the individualistic motivations of those in Federal agencies who, by themselves, define the need for data and detailed accountability, this special partnership between Government and the institutions will be maimed. It is even now severely strained.

In his opening remarks to this Interagency Task Force on Higher Education Burden Reduction, Dr. Mathews, Secretary of Health, Education, and Welfare, said:

"The strength behind that protest is considerable, determined and permanent. It is an idea whose time has come.

At this point, you have control of how the needed changes will come about. They can come about with some deliberation on the part of people who are invested with the responsibility or they can come about more precipitously with less thought. I am fully convinced that it is in your interest and the interest of your agencies to make some accommodation to the petition of the institutions of higher learning and post-secondary education in this country. I think it serves your purpose and their purposes as well."

The Interagency Task Force brought together, under White House initiative, 28 people from 15 agencies to: assess the problem; evaluate a set of recommendations made by a group of college and university experts on Federal paperwork and reporting burdens; and propose specific steps which would have the greatest effect on the reporting and recordkeeping burdens of the institutions.

Report of the Secretary's Work Group for Consolidation and Simplification of Federal Reporting Requirements for Institutions of Higher Education, HEW, October 15, 1976.

The charge was to have an impact, and promptly. This established the scope for the work of the Task Force. The resultant recommendations below concentrate on relatively immediate steps which would considerably lessen the tensions between academia and the Government and relieve much of the workload that falls on the institutions and Government alike.

- 1. At present there is no single directory or index to Federal data dathering programs affecting higher education institutions which our be used by the agencies or the various forms clearance offices to identify sources of data; tachnical survey design expertise, or duplication. The Task Force recommends that the Statistical Policy Division, Office of Management and Budget, should develop such an index, with entries made at the earliest notice from the agencies of plans to collect data and updated as each form is revised or new forms added. This fully-developed capability might involve a computerized information system which could be tapped by remote terminal permitting a search by topic, by data element, and by agency. Periodically it would be possible to produce from this data base a directory of forms being used with higher education institutions, making available a data source reference for use by those seeking data about higher education institutions.
- 2. The Task Force believes that the data acquisition plan of the Education Division of HEW is an important tool for planning and evaluating information needs and resources. This plan identifies the data gathering activities to be undertaken in the following fiscal year. Those which are approved are the only data acquisition activities which can be mounted that year. The Task Force recommends that all Federal agencies develop data acquisition plans.
- 3. The Task Force does not find that control of the paperwork dilemma can be gained simply by demanding that agencies meet even more stringent and detailed documentation requirements for the approval of forms than now exist. Many forms designed to collect survey data and to satisfy administrative recordkeeping requirements are well designed, and reflect excellent conceptual, technical, and consultative efforts. Requiring in all cases that forms clearance be subject to extensive clearance documentation discourages the responsible approaches to information collection which should be encouraged. Increased internal paperwork within government can be as needlessly burdensome as it is at colleges and universities.

The Task Force therefore recormends that OMB revise its forms clearance procedures by requiring a notice to OMB of the intention to priminate or renew a form. would then assign the form to one of two clearance tracks, using stratified random sampling method. However, controversial or particularly burdensome forms could be assigned to the second track with certainty. smaller set of forms in the "audit" track would require the full and extensive package of documentation called for in the current OMB instructions for Form 83 and elsewhere in the Task Force report. Intensive OMB review of forms clearance packages in the second track on the described sample basis should provide sufficient basis for an assessment of the agency's capacity to produce optimal information gathering instruments and complete justifications.

In subsequent cycles, agencies with demonstrated success in previous audits should continue to have their work examined on the modified random basis described above. Failure to satisfy the justification and documentation requirements of the Federal Reports Act and related regulations and OMB circulars shall be taken as prima facie evidence of an agency or division's inability to control unnecessary, uneconomical, ineffective, or burdensome reporting requirements. OMB would then audit in succeeding years a much larger portion of clearance packages only from those offices which fail the initial audit.

- 4. The Task Force recommends that higher education institutions and their representative organizations should serve as experts on the design, feasibility, necessity, and appropriateness of statistical surveys of such institutions. This consultation should be sought by survey sponsors early in the planning process, before data formats and definitions are nearly finalized. Although such consultation would be also available to the Clearance Offices of OMB and GAO, its greater value will be in the development and evaluation phases of survey planning by the agencies.
- Although there are three basic measures used by OMB to measure Federal reporting requirements (number of reporting forms, number of respondents, and amount of time required to

complete the reports), identifying the level of burden requires the accurate estimation of all three measures. The Task Force review of selected clearance packages and analysis of reporting procedures showed that amount of time required is unlikely to be known accurately by the agencies or OMB.

Most forms require for their completion the cooperation of many offices at colleges and universities, and the number of respondents is a variable multiple of the number of institutions filing the report. The understatement of number of respondents would not itself be a serious problem if the number of person-hours required to complete the forms were actually known. The usual agency practice of estimating average person-hours in almost every case ignores the range of effort across institutions and the fact that the burden is knowable and need not be guessed at by agencies in Washington.

The Task Force recommends that for all forms a sample of respondent institutions be asked to report estimates of marginal person-hours that are necessary to complete the form. This estimate should be given in two categories: (1) the time required for reporting the information after it has been assembled; and (2) the time expended in collecting and assembling the information if it is not already available.

Agencies should design the samples so that good empirical estimates of the distribution of burden can be derived for institutions of different size and type of control. These estimates should be used in weighing the need for the information against its burden to the respondents.

- 6. Complaints of response burden are frequently to be found at the institution level but less recognized at the agency level. In order to better evaluate the burden of Federal forms, the Task Force recommends that agencies maintain comment and complaint files on a form-by-form basis and use them in forms redesign and in interpretating the data obtained.
- 7. The Task Force finds ample evidence that the current practices of planning surveys and pretests, and the current statutory requirement of formal clearance of all

surveys addressed to more than nine respondents, are insufficient to minimize the reporting burdens. The Task Force recommends com rehensive pretesting by the form and survey sponsors at a representative group of institutons prior to submission to OMB or GAO for final clearance to permit sponsors to identify potentially onerous aspects of their proposed instruments and generally improve the quality of data collected.

The Task Force also recommends that pretesting should be done on site at institutions so form and survey sponsors can see firsthand any special difficulties and be more able to provide instructions and instruments which will meet the criteria of efficiency, adequacy and minimum burden on respondents.

- 8. The collection of highly detailed information by which Federal agencies may discover the failure of institutions to comply with regulations or statutes may be inappropriate when respondent burden and practical utility to the agency are considered. The Task Force recommends that screening surveys be utilized to detect the need for the subsequent collection of more detailed data. Although this two-stage approach may appear to take more time, there will be far less respondent burden, the compliance agency will not have to handle such a large volume of unused data, and the staff can be made available for the analytic work which so often is pressed into the background.
- 9. The Task Force recommends that special attention should be paid by survey sponsors to the workload required for statistical and administrative reporting as it impacts on certain groups of institutions. For example, small institutions have less capability to take on what might be a modest request of a campus with more resources. The data which might be obtained from the smaller institutions or other categories of institutions may weigh very lightly in the corpus of data for decison-making, but nevertheless pose a workload, perhaps a clear example of unnecessary burden.
- 10. Sampling of the data items should also be used to reduce respondent burden. For example, certain data might be collected by a census of all institutions, while more detailed data could be obtained from just a sample of those institutions. This approach will still be considered a single survey by the Clearance Office, OMB, because its objective is to reduce reporting burden.

11. The Work Group Report recommended that all Federal data activities be consolidated in a single agency in order to reduce the number of Government/Institution contacts, standardize definitions, remove duplication, minimize changes in definitions and data formats, and disseminate the results in a timely fashion. Careful examination of the implications of this proposal has led the Task Force to recommend against a single data collection agency. In the view of the Task Force, these objectives would not be guaranteed by such an agency.

On the other hand, there are counter-indications that a single data collection agency could add problems. What is often thought by critics of Federal reporting requirements to be duplication often turns out to be not much redundancy, but a very heavy load of reporting which does not appear necessary. In many cases data serve specific program or policy purposes, and increasing the distance between user and data collector is inadvisable. currently established agency is staffed or otherwise prepared to handle the heavy workload of such a consolidation, and increased funding of that magnitude is unlikely. Agencies which become dependent on another agency for their data will become vulnerable when exposed to data policies or changing priorities which they cannot control. The complexity of such a new organization would not lead to simplification of the contacts between Government and the institutions. The single agency could not be expected to be able to provide the substantive expertise in the depth now available in specialized agencies.

Many of the recommendations of the Task Force, if implemented, can be expected to cut back on unnecessary or poorly designed data collection efforts. Instead of supporting the single agency concept, the Task Force recommends enhanced support for the continued improvement of statistical agencies and units, such as the survey, data library and dissemination services at the National Center for Education Statistics (NCES).

The Task Force also recommends that survey data from non-federal organizations should be added to the EDSTAT system at NCES to broaden the base of statistical information.

- 12. The Task Force recommends that data elements which have multi-agency uses be identified early in the planning process and that priority be given to the early editing and release of responses to these items. The Task Force also urges agencies to utilize partially pre-filled forms, drawing from data already in Federal agency files.
- 13. The Federal Administrative Procedure Act establishes a process for ensuring that public reaction to Federal policies is considered during the development of regulations. The several steps in this process include publication of a Notice of Proposed Rule Making (NPRM) with a 45-day comment period prior to publication of final regulation; encouraging comments through public hearings; requiring that Federal agencies maintain a record of written comments received during the NPRM comment period for review by interested persons; and, publication of final regulations reflecting public opinions and suggestions for change.

A quick survey of thirteen of the agencies represented on the Task Force indicates that public involvement is an increasingly important factor in the regulations process, and that the agencies should reflect this in a more systematic way. The Task Force recommends that Federal agencies should, where appropriate, introduce into the current regulations development process a "notice of intent to develop regulations" to be published in the Federal Register with an allowed comment period of 45 days prior to the NPRM stage. The current Notice of Proposed Rule-Making process should, where appropriate, detail the type of reporting forms that will be required by the new set of regulation and estimate the burden institutions will have to assume in collecting or maintaining data. The agency should indicate its willingness to evaluate within two years the impact of the regulation in major policy areas.

- 14. Accountability for Federal Funds is necessary; however, OMB should reduce the institutional recordkeeping requirements entailed in Federal time and effort reporting and documentation of cost sharing by ensuring that collected information is meaningful and useful. OMB should implement the Commission on Government Procurement recommendation (B-8) which would effectively eliminate the necessity for cost sharing on R&D projects in concurrence with a similar recommendation endorsed by the Federal Paperwork Commission at its meeting on December 3, 1976. OMB should also seek omission of cost sharing requirements in the Independent Offices-HUD and HEW-Labor Appropriations Acts.
- 15. The Task Force recognizes the accomplishments inherent in OMB Circular A-110, which establishes uniform administrative requirements for grants and other awards received from Federal agencies. This Circular is expected to contribute appreciably to the reduction of the recordkeeping and reporting burden on colleges and universities on all grants and on those contracts, though few in number, to which it applies.

The Task Force believes that this contribution could be considerably enhanced if the standards set forth in OMB Circular A-110 could apply, in some measure at least, to the majority of contracts for research, training, demonstration, and public service that are generally performed in colleges and universities. There would undoubtedly have to be some flexibility in order to conform to the major procurement regulations, but Circular A-110 represents a significant achievement that should be extended where possible to contracts.

OMB is urged to consider such extension.

16. A single agency should be identified for managing the Federal interest in selected areas, such as human subjects protection, care and use of laboratory animals, clean air, pure water, and patents. Such an approach could be modeled after the existing cognizant audit agency concept which has reduced duplicative activities associated with financial audits of federally-sponsored programs by assigning each college and university to a single auditing agency, generally the agency with the greatest support to that institution.

The current mode of operation in such areas could be characterized as an informal version of lead agency responsibility, i.e., one agency having the broad legislative mandate in a given area, but other interested agencies are still able to regulate with no assurance that individual provisions are compatible to other existing agency guidelines. A case in point is the area of human subjects research. An institution of higher education may have to negotiate separate general assurance for the use of human subjects in research and related activities reflecting the different requirements of, for example, HEW, ERDA, and the Consumer Product Safety Commission. Under the cognizant agency concept, on the other hand, a single agency would assume complete responsibility for the development of all regulations in that area, reviewing existing regulations across Government and prepare a codification with recommendations for legislative changes as necessary to remove inconsistencies. It would minimize the reporting and recordkeeping burden by being the only agency having interface with higher education institutions in a given area.

In support of the cognizant agency concept, the President should direct all appropriate agencies to respond within 90 days to his request for agency positions in regard to the assumption of the cognizant role in the areas of: (1) human subjects protection, (2) care and use of laboratory animals, (3) clean air, (4) pure water, and (5) patents. After submission of agency positons, OMB should advise the President on the final selection of cognizant agency to each area.

The suggestion to consolidate the Federal Government's 17. programs of enforcement of equal employment opportunity, civil rights and affirmative action is attractive although the problems which need to be addressed are too broad and complex to be included as a mission of this Task Force with the current time frame. For example, there is overlapping among various antidiscrimination legislative provisions, Executive Orders, and their implementing regulations designed to prevent discrimination by Government contractors, grantees and employers, public These legislative provisions and Executive and private. Orders are administered by several Federal agencies. situation, in some instances, leads to undue burden in the form of duplication of enforcement activities which

wastes the resources of all parties and impedes effective enforcement. Civil rights enforcement and the administration of regulations have been perceived in some instances as imposing unreasonable burdens. We have examined the various civil rights regulations and instructions and have determined that there is no significant redundancy in recordkeeping and reporting requirements.

The Task Force recommends that the President form an appropriate group of knowledgeable persons from all relevant agencies and representatives from selected universities and colleges who have expertise in these areas to be convened by February 1977 to explore this complex problem under the chairmanship of a distinguished leader from the higher education community who is knowledgeable, sensitive, and experienced in the field of civil rights. Adequate staff and other support must be provided in this effort. The Presidential group should prepare within a 90-day period an action plan for this consolidation, including the legislative changes necessary to assign "cognizant agency" status (see Recommendation 16).

The Task Force also recommends that the Department of Labor, the Office of Civil Rights (HEW), the Internal Revenue Service, the U.S. Commission on Civil Rights, the Justice Department and the Equal Employment Opportunity Commission coordinate their enforcement activities through a memorandum of understanding.

18. The Federal Government permits recipients of grants and other agreements to purchase nonexpendable personal property. This property must, under OMB Circular A-110, be accounted for if the purchase price of an item is \$300 or more. The property management function of the recipient institution involves considerable effort in maintenance of unit records on: the item's description; serial number; source of purchase; acquisition date; cost; location; condition; use; date this information was reported; and ultimate disposition data including sales price, method used to determine fair market value, and other characteristics. In addition to creating a record on each such item of property purchased for \$300 or more, a complete physical

inventory must be taken at least biennially; a control system must be established to prevent loss, damage or theft with full investigation and documentation in the event of loss, damage or theft; and adequate maintenance procedures must be established to keep the equipment in good condition. In short, higher education institutions pay a very great additional price (i.e., burden) when they agree to purchase even rather modestly priced equipment with Federal money.

These provisions of OMB Circular A-110 are, of course, designed to assure proper stewardship of property acquired at Government expense. The question has been raised, however, as to why the \$300 level has been set. An estimate by the National Association of College and University Business Officers indicates that if the accountability level were raised from \$300 to \$1,000, there would still be accountability under Circular A-110 for about 84 percent of the dollars represented by this nonexpendable equipment category, but the number of items to be handled as described above would drop 66 percent.

It should be noted that an item of equipment which costs less than \$1,000 becomes the institution's property without reimbursement to the Government when there is no further use for it on Government projects. Circular A-110 appears to be interested in controlling the item under \$1,000 by extensive recordkeeping, handling, reporting requirements only for the duration of particular projects.

The Task Force recommends that the Financial Management Branch, OMB, change its Circular A-110, Attachment N, Section 2.c. to define "nonexpendable personal property" to include that which is purchased for \$1,000 or more, rather than the current \$300 level. In this way, a substantial amount of property management and recordkeeping responsibility will be lifted from universities and colleges.

19. Significant amendments to the filing requirements for exempt organizations were enacted as part of the Tax Reform Act of 1969. At that time, the Internal Revenue Service agreed to accept from a variety of exempt organizations, including universities and colleges, their own substitutes for the detailed financial information required in Form 990, Part II in lieu of a completed Form 990. In 1975, IRS determined that it could no longer accept

substitutes for two reasons: (1) a significant la:k of uniformity in the way financial records were maintained and reported, and (2) the development within IRS of criteria utilizing items from the Form 990 to be applied by computers in the selection of returns for audit. For the past eighteen months, the National Association of College and University Business Officers (NACUBO) and its counsel have met with the IRS in an attempt to find an acceptable compromise. The institutions believe that completion of Part II of Form 990 would require them to keep their financial records in a way that often conflicts with recognized accounting standards developed and approved for use by universities and colleges. As a direct result of these negotiations, the Internal Revenue Service has agreed to certain changes on the Form 990 for 1976 and will review instructions for completing the 1975 and 1976 forms prepared by NACUBO for dissemination to its membership.

TASK TORCE MEMPERS (Chairman, Robert Wright)

Agency .	Name	Title
Department of Agriculture	Charles W. McDougall	Deputy Administrator, Extension Service
Commission on Federal Paperwork	Howard E. Holcomb	Director, Education Study Group
Commission on Federal Paperwork	Howard Wile	Consultant
Department of Defense	Thomas W. Carr	Director, Defense Education
Equal Employment Opportunity Commission	Melvin Humphrey	Director of Research
Equal Employment Opportunity Commission	Odessa M. Shannon	Special Assistant to the Director of Research
Energy Research and Development Administration	Sidney G. Roth	Senior Program Associate for University Programs
Environmental Protection Agency	Frederick Lilly	Director, Program Reporting Division
Department of Health, Education, & Welfare	Philip Austin	Deputy Assistant Secretary for Educa- tion (Policy Development)
Department of Health, Education, & Welfare	F. William Dommel, Jr.	Program Analyst National Institutes of Health
Department of Health, Education, & Welfare	Theodore Drews	Acting Director, Division of Survey Planning & Analysis, National Center for Education Statistics
Department of Health, Education, & Welfare	John Hodgdon	Acting Deputy Assistant Director for Planning and Program Coordination.
	72	Office of Civil Rights

	- 2 -	
Department of Health, Education, & Welfare	Richard R. Sonnergren	Special Assistant to the Debuty Com- missioner for Post Secondary Education Office of Education
Department of Health, Education, & Welfare	Burton Taylor	Acting Director, Higher Education Divison, Office of Civil Rights
Department of Health, Education, & Welfare	Gooloo Wunderlich .	Associate Director, Data Policy, Assistant Secretary/ Health
Department of Justice	Maurice Rosenberg	Special Assistant to the Attorney General
Department of Justice	Mary Wagner	Assistant to the Deputy Attorney General
Department of Labor	Anne Blackwell	Equal Employment Specialist
Department of Labor	David Ganz	Employee Benefits Specialist, Pension & Welfare Benefits Program
Department of Labor	Ronald P. Gilbert	Wage Hour Analyst
National Aeronautics & Space Administration	W. A. Greene	Chief, Policy Coordi- nation, Office of University Affairs
National Foundation for the Arts & Humanities	David J. Wallace	Special Assistant to the Chairman, National Endowment on the Humanities
National Science Foundation	Richard M. Berry	Study, Director, University & Nonpro- fit Institutions Studies

National Science Foundation	Robert Wright	Head, Science Indicators Unit
Office of Management & Budget	Roye Lowry	Chief, Clearance Office, Statistical Policy Division
Office of Management & Budget	Katherine Wallman	Statistical Policy Division
Department of Treasury	Charles W. Rumph	Special Assistant for Exempt Organization Matters Internal Revenue Service
Department of Treasury	Joseph A. Tedesco	Director, Exempt Organizations Division, Internal Revenue Service
Meterans Administration	Fred Branon	Assistant Director, Research & Biometrics, Office of Comptroller
eterans Administration	Dennis Paradowski	Educational Consultant

Staff Support .

uzanne Medgyesi-Mitschang	Department of Health, Education & Welfare Office of Regulatory Review
arry Travis	Department of Health, Education & Welfare Office of Planning & Evaluation
nirley A. James	Department of Health, Education, & Welfare Office of Regulatory Review
rah Thomas	Department of Health, Education, & Welfare Bureau of School Systems, Office of Education

April 14, 1977

To Dr. Roger Heyns

Thank you for your letter following up our meeting to discuss ways to reduce the federal regulatory and reporting burdens on higher education.

It was indeed a pleasure meeting with you and the other representatives of the higher education community. I have forwarded a copy of your recommendations and the Report of the Interagency Task Force on Higher Education Burden Reduction to the Secretary of Health, Education and Welfare for appropriate action.

Sincerely,

Dr. Roger W. Heyns President American Council on Education One Dupont Circle Washington, D.C. 20036

retypionage)

THE WHITE HOUSE

WASHINGTON

April 6, 1977

Dear Dr. Heyns:

Thank you for your letter following up our meeting to discuss ways to reduce the federal regulatory and reporting burdens on higher education.

It was indeed a pleasure meeting with you and the other representatives of the higher education community. I have forwarded a copy of your recommendations and the Report of the Interagency Task Force on Higher Education Burden Reduction to the Secretary of Health, Education and Welfare for appropriate action.

Sincerely,

Dr. Roger W. Heyns

President

American Council on Education

One Dupont Circle

Washington, D.C. 20036

April 14, 1977

Stu Eizenstat -

The attached was returned in the President's outbox. It is forwarded to you for appropriate handling.

Rick Hutcheson

Re: Dunlop Report on
"The Impact of Imports on the
Men's Clothing Industry"

THE IMPACT OF IMPORTS
ON THE MEN'S CLOTHING INDUSTRY

PREFACE

In October of 1976 following negotiations in the shirt branch of the men's clothing industry, the Amalgamated Clothing and Textile Workers Union approached me with a request for a study of imports in the men's clothing industry. This subject had been a major issue in those negotiations and seemed likely to be an important issue in future negotiations with other branches of the industry.

With the understanding that it would enjoy the full cooperation of management I agreed to organize such a study in collaboration with Professor Elisabeth Allison. Professor Allison has been responsible for the statistical and technical work and the initial drafting of the attached report.

During the preparation of this report we have enjoyed the full cooperation of both sides. The statistical base has been fully reviewed by both sides, but the conclusions are ours alone.

JOHN T. DUNLOP



April 14, 1977

Frank Moore -

The attached was returned in the President's outbox. It is forwarded to you for appropriate handling.

Rick Hutcheson

Re: Notes for Frank Moore 4/13



ACTION	FYI	
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ENROLLED BILL
AGENCY REPORT
CAB DECISION
EXECUTIVE ORDER
Comments due to
Carp/Huron with
48 hours; due t
Staff Secretary
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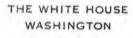
To funk

- Dan Tate, Joe Mitchell and Ron Royal need to call the 31 Senators for us on the \$50 tax rebate.
- 2. Vice President Mondale is to call Meany and Cranston.
- Bert Lance is calling Charlie Schultze and Mike Blumenthal.
 Jack Watson is calling the remainder of the Cabinet.
- 4. Public Announcement 5 minutes; 10-minute questions and answers then turn it over to Mike Blumenthal, Bert Lance and Charles Schultze.
- President needs to call McClellan, Stennis and Humphrey (if Humphrey can't come to proposed meeting with Byrd and Long).
- 6. Frank Moore needs to call: UAW, Tip O'Neill, Wright and Ullman.
- 7. Note to the President that he should call Russell Long and talk about the following:
 - a. Welfare Reform
 - b. Tax reform
 - c. Holding line on other water projects.
 - d. Budgetary ceilings we will have to have proposed to balance budget by '81.
 - e. Red River
- 8. Let the President know that Lance is helping with rice sell in Indonesia.
- 9. Frank Moore needs to call Butler Derrick on Richard B. Russell.

Electrostatic Copy Made for Preservation Purposes

- 10. President should call Stennis and talk about:
 - a. Budgetary ceilings we will have to have proposed to balance budget by '81.
 - b. Public Works
 - c. Defense Spending
 - d. Tennessee-Tombigbee
- 11. President should call McClellan on:

(Same as Above)



April 14, 1977

Z. Brzezinski

The attached was returned in the President's outbox. It is forwarded to you for appropriate handling.

Rick Hutcheson

Re: NSC Staff



ACTION	FYI	
		MONDALE
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		MOORE
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	AGENCY REPORT
	CAB DECISION
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To Sois

Sheff analysis incheates

you have 105 persons.

This is more Than I thought. Why so many?







April 14, 1977

Z. Brzezinski -

The attached was returned in the President's outbox and is forwarded to you for appropriate handling with Secretary Vance.

Rick Hutcheson

cc: Tim Kraft Frank Moore

Re: Meeting with Senators on SALT



ACTION	FYI		cc VANCE
-	Н	MONDALE	ENROLLED BILL
		COSTANZA	AGENCY REPORT
		EIZENSTAT	CAB DECISION
		JORDAN	EXECUTIVE ORDER
		LIPSHUTZ	Comments due to
	V	MOORE	Carp/Huron within
	7	POWELL	48 hours; due to
		WATSON	Staff Secretary next day

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	FOR INFORMATION
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	IMMEDIATE TURNAROUND

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	WELLS
	VOORDE

To Bois & Cy
The faller part of
next week we need
for meet with a few
Senators just to discuss
SALT. Sen Egned
requested.



